MISSISSIPPI LEGISLATURE

By: Senator(s) Minor

To: Local and Private; Finance

SENATE BILL NO. 3118 (As Passed the Senate)

AN ACT TO AMEND CHAPTER 945, LOCAL AND PRIVATE LAWS OF 1998, 1 TO PROVIDE THAT THE PROJECTS AUTHORIZED IN SUCH LAW SHALL BE 2 ADMINISTERED BY THE HOLLY SPRINGS RECREATIONAL FACILITIES BUREAU; 3 4 TO PROVIDE FOR THE MEMBERSHIP, POWERS AND DUTIES OF SUCH BUREAU; 5 TO INCREASE THE SPECIAL TAX THAT THE CITY OF HOLLY SPRINGS MAY 6 LEVY ON THE GROSS PROCEEDS OF CERTAIN SALES OF RESTAURANTS FROM 1 $\$ TO 2%; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE 7 8 LEGISLATURE OF THE STATE OF MISSISSIPPI: 9 10 SECTION 1. Chapter 945, Local and Private Laws of 1998, is 11 amended as follows: Section 1. As used in this act, the following words shall 12 have the meanings ascribed to them in this section unless 13 otherwise clearly indicated by the context in which they are used: 14 15 (a) "Act" means this act. 16 "Board of aldermen" means the Board of Aldermen of (b) the City of Holly Springs. 17 (c) "Bureau" means the Holly Springs Tourism and 18 Recreational Facilities Bureau. 19 (d) "City" means the City of Holly Springs, 20 Mississippi. 21 "Governing body" means the Mayor and Board of 2.2 (e) 23 Aldermen of Holly Springs, Mississippi. 24 (f) "Hotel" or "motel" means any establishment engaged in the business of furnishing or providing rooms intended or 25 designed for dwelling, lodging or sleeping purposes to transient 26 guests and which are known in the trade as such, where the 27 establishment consists of five (5) or more guest rooms. The term 28 "hotel" or "motel" does not include any hospital, convalescent or 29

30 nursing home or sanitarium, or any hotel-like facility operated by 31 or in connection with a hospital or medical clinic providing rooms 32 exclusively for patients and their families.

33 (q) "Mayor" means the Mayor of the City of Holly
34 Springs, Mississippi.

"Project" means the * * * development of the North 35 (h) Memphis project; establishment of a historical district; the 36 37 construction of a multi-purpose sports complex and related appurtenances within or in close proximity to the corporate limits 38 of the city, and shall include, but not be limited to, the 39 40 purchase of property for such purposes; construction of an amphitheater and multi-purpose sports structures; construction of 41 42 and/or resurfacing of tennis courts; construction of and/or improvements to baseball and softball fields; architect, 43 engineering and legal fees associated with the project; road 44 construction for access to facilities; parking areas; utilities; 45 restroom facilities; bleachers or other seating for tennis courts, 46 baseball fields and softball fields; and scoreboards. 47

"Restaurant" means and includes all places within 48 (i) 49 the city where prepared foods and beverages are sold for 50 consumption whether such food is consumed on the premises or not, 51 and businesses that cater food. "Restaurant" as defined herein does not include any school, hospital, convalescent or nursing 52 home, or any restaurant-like facility operated by or in connection 53 54 with a school, hospital, medical clinic, convalescent or nursing home, or prison facility providing food for students, patients, 55 56 inmates, visitors and their families.

57 Section 2. (1) There is hereby created the Holly Springs Tourism and Recreational Facilities Bureau which shall consist of 58 59 nine (9) members who shall be appointed, qualified and take office within thirty (30) days after the effective date of this act. The 60 61 initial appointments to the bureau shall be as follows: 62 (a) One (1) member appointed by the alderman representing Ward 1 for a term of two (2) years; 63 64 (b) One (1) member appointed by the alderman representing Ward 2 for a term of two (2) years; 65

(c) One (1) member appointed by the alderman

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67	representing Ward 3 for a term of three (3) years;
68	(d) One (1) member appointed by the alderman
69	representing Ward 4 for a term of three (3) years;
70	(e) One (1) member appointed by the alderman elected at
71	large for a term of four (4) years;
72	(f) One (1) member appointed by the Holly Springs
73	Chamber of Commerce for a term of four (4) years; and
74	(g) Three (3) members appointed by the mayor and
75	confirmed by the board of aldermen. One (1) of whom shall be
76	appointed for a term of one (1) year, one (1) of whom shall be
77	appointed for a term of two (2) years and one (1) of whom shall be
78	appointed for a term of three (3) years. The members appointed by
79	the mayor shall be owners or managers of hotels, motels and
80	restaurants who are residents of the city.
81	(2) All succeeding appointments shall be made by the
82	appropriate appointing authority listed in subsection (1) of this
83	section for a term of four (4) years or until their successors are
84	appointed and qualified.
85	(3) Any member of the bureau may be disqualified and removed
86	from office for any one (1) of the following reasons;
87	(a) Conviction of a felony; or
88	(b) Failure to attend three (3) consecutive meetings
89	without just cause.
90	(4) Any vacancy shall be filled in the same manner as the
91	original appointment and shall be made for the unexpired term.
92	Section 3. Before entering upon the duties of the office,
93	each member of the bureau shall enter into and give bond to be
94	approved by the Secretary of State in the sum of Twenty-five
95	Thousand Dollars (\$25,000.00) conditioned upon the faithful
96	performance of his duties. Such bond shall be payable to the
97	State of Mississippi; and in the event of a breach thereof, suit
98	may be brought by the State of Mississippi for the benefit of the
99	bureau.

100 Section 4. (1) When the members of the bureau shall have been appointed and qualified as set forth herein, they shall meet 101 102 at quarters provided for them by the city after giving not less than ten (10) days' notice of the time and place of such meeting 103 104 by registered mail, postage prepaid, directed to each member of 105 the bureau at his regular address given to the Secretary of State at the time of his qualification and posting bond. At such 106 meeting a quorum shall be five (5) members, and a majority of 107 those members attending shall elect a president and secretary, 108 109 both of whom shall be members of the bureau, and shall adopt such 110 rules and regulations as may govern the time and place for holding 111 subsequent meetings, regular and special, and other rules and regulations not inconsistent with the provisions of this act. 112 (2) The bureau is authorized to employ an executive

director; employ personnel; obtain supplies; purchase, lease or 114 115 sell real property; own, furnish, equip and operate any and all 116 facilities and equipment necessary or useful in the promotion and development of tourism and the administration of the project; and 117 118 receive and expend, subject to the provisions of this act, 119 revenues provided by this act or from any source.

120 Section 5. In addition to the powers and authority granted under this act, the bureau shall have jurisdiction and authority 121 122 over all matters relating to the promotion and development of 123 tourism in the city, and the promotion, establishment, development, construction, furnishing and equipping of the 124 125 project. The bureau shall have the authority to enter into such 126 contracts and agreements as may be necessary to carry out the 127 intent of this act. In carrying out the provisions of this act, the bureau shall adhere to the provisions of the public purchasing 128 129 laws, public works contracts laws and public bid laws as provided 130 by the laws of the State of Mississippi, except as may be 131 expressly otherwise provided for herein.

132 The bureau is further authorized to receive and expend,

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133 subject to the provisions of this act, revenues from any source 134 for the purposes enumerated herein.

135 Section 6. (1) For the purpose of providing funds for the promotion and development of tourism in the city and the 136 137 promotion, establishment, development, construction, furnishing, 138 equipping, erection, operation and maintenance of the project, there is hereby levied, assessed and shall be collected from every 139 140 person engaging in or doing business in the city, as provided in subsection (2) of this section, a tax which may be cited as the 141 142 "recreation and public improvement promotion tax," which shall be in addition to all other taxes now imposed. 143

144 (2) Such tax shall be in an amount not to exceed <u>two percent</u> 145 (2%) of the gross proceeds of sales of hotels and motels, and not 146 to exceed <u>two percent (2%)</u> of the gross proceeds of restaurants 147 derived from the sale of beer and alcoholic beverages that are 148 sold for consumption on the premises and from the sale of all 149 prepared foods.

(3) Persons, firms and corporations liable for the tax imposed herein shall add the amount of tax to the sales price of or gross proceeds of sales from the goods, products and services subject to the tax and, in addition thereto, shall collect insofar as practicable the amount of the tax due by them from the person receiving the services or goods at the time of payment therefor.

(4) Such tax shall be collected as set forth in subsection (3) above and paid to the State Tax Commission in the same manner that state sales taxes are computed, collected and paid; and the full enforcement provisions of Chapter 65, Title 27, Mississippi Code of 1972, shall apply as necessary to the implementation and administration of this act.

162 (5) The proceeds of such tax, less three percent (3%) to be 163 retained by the State Tax Commission to defray the costs of 164 collection, shall be paid to the city on or before the fifteenth 165 day of the month following the month in which they were collected.

166 <u>The city, in turn, shall remit the funds to the bureau not less</u> 167 <u>than ten (10) days after receiving the funds from the State Tax</u> 168 <u>Commission.</u>

169 (6) The proceeds of the tax shall not be considered by the 170 city as general fund revenues but shall be dedicated solely for 171 the purpose of carrying out the programs and activities of the 172 bureau relating to the promotion and development of tourism and 173 related to the project.

(7) Not more than two (2) months following the time that (a) 174 175 the project has been completed, and (b)(i) either all principal, interest, costs and other expenses for all bonds, notes or other 176 177 borrowings under this act have been paid and are completely 178 satisfied, or (ii) there exists in any special account established to retire such bonds, notes or other borrowings an amount on 179 deposit which, together with any earnings on investments to accrue 180 181 to the account, is equal to or greater than the amount necessary 182 to pay such indebtedness, then the city may set the tax being levied hereunder at a rate the avails of which will not exceed the 183 184 amount necessary to fund the promotion and development of tourism 185 in the city and to pay continuing operation and maintenance costs 186 of the project but in no event to exceed two percent (2%) of the gross proceeds of sales of hotels, motels and restaurants. 187

Section <u>7</u>. Before the taxes authorized by this act shall be imposed, the governing body of the city shall adopt a resolution declaring its intention to:

(a) Levy the tax, setting forth the amount of such tax
and establishing the date on which the tax initially shall be
levied and collected; and

(b) Issue bonds of the city to provide funds to defray the cost of the project, setting forth the estimated amount of bonds to be issued and a general description of the project, if the governing body elects to include provisions for issuance of bonds in such resolution.

199 The resolution shall state the time, date and place upon 200 which the governing body shall take action to authorize and direct 201 levying the tax and, if applicable, the issuance of bonds. The resolution shall be published in a local newspaper at least three 202 203 (3) times over three (3) consecutive weeks, with the last publication made no less than seven (7) days prior to the date set 204 205 forth in the resolution on which the governing body would proceed 206 to levy the tax and, if applicable, issue the bonds.

207 If, after giving notice, twenty percent (20%) or fifteen 208 hundred (1500), whichever is less, of the qualified electors of 209 the city shall file a written petition against the levy of such 210 tax or the issuance of the bonds, or both, at or prior to the time and date set forth in the resolution, then such tax shall not be 211 levied and the bonds shall not be issued unless authorized by a 212 majority of the qualified electors of the city voting at an 213 214 election to be called and held for such purpose or purposes. The 215 election shall be conducted in the same manner as other city elections, and the governing body shall direct the city election 216 217 commissioners to conduct such election. The effective date of such tax levy shall not be sooner than the first day of the second 218 219 month from the date the governing body adjudicated no protest to 220 levying the tax or the date of a favorable election on the 221 question of levying the tax, as the case may be. If no protest or 222 an insufficient protest is presented, the bonds may be issued at any time within two (2) years of the date the governing body 223 224 adjudicates no protest or, in the alternative, within two (2) years of a favorable election on the issuance of the bonds. 225

Before the effective date of the tax levy approved herein, the governing body shall furnish a certified copy of the resolution evidencing such tax levy to the Chairman of the State Tax Commission.

230 Section <u>8</u>. The <u>bureau</u> shall adopt its first budget of 231 receipts and expenditures to cover the period beginning with the

effective date of the tax and ending with the end of the city's fiscal year; and, thereafter, the budget shall be on the same fiscal basis as the budget of the city.

Section 9. Accounting for receipts and expenditures of the 235 236 funds herein described shall be made separate from the accounting 237 of receipts and expenditures of the general fund and any other funds of the city. The records reflecting the receipts and 238 239 expenditures of the funds prescribed herein shall be audited 240 annually as a part of the annual audit of the city or by 241 independent audit if so determined by the governing body. Such audit shall be made and completed as soon as practicable after the 242 243 close of the fiscal year, and expenses of such audit may be paid 244 from the funds derived pursuant to Section $\underline{6}$ of this act.

Section <u>10</u>. The governing body of the city may borrow money 245 for the purposes set forth in this act in any one or any 246 247 combination of the following methods: The city is authorized to 248 issue, from time to time, negotiable bonds of the city for the purposes set forth in Section 5 of this act and to pay for costs 249 250 of issuing the bonds (including bond insurance, credit 251 enhancements, rating agency fees and legal fees and expenses), 252 which bonds may be secured by all or any portion of the tax 253 revenue generated in Section 6 of this act, along with such other security as may be provided by the city. The city is further 254 255 authorized to incur debt, borrow funds and/or issue bonds for the purposes set forth in Section 5 herein pursuant to Section 31-25-1256 257 et seq., Mississippi Code of 1972. Revenue bonds authorized to be issued or debt incurred under this act shall not be included 258 259 within the limitation on indebtedness imposed in Section 260 21-33-303, Mississippi Code of 1972.

The city is hereby further authorized to issue general obligation bonds of the city pursuant to Section 21-33-301 et seq., Mississippi Code of 1972; provided, however, that upon compliance with the requirements set forth in Section <u>7</u> of this

act, compliance with Sections 21-33-307 through 21-33-311, Mississippi Code of 1972, shall not be required. General obligation bonds issued pursuant to this paragraph shall be exempt from the debt limit imposed by Section 21-33-303, Mississippi Code of 1972, to the extent that such debt is paid with the tax revenues generated pursuant to Section <u>6</u> hereof and not with an ad valorem tax levy.

Section 11. If the city elects to issue revenue bonds to 272 273 defray the cost of the project, such bonds may be serial or term; 274 redeemable, with or without premium, or nonredeemable and registered with registration privileges as to principal and 275 276 interest; shall bear interest at a rate to be determined pursuant 277 to the sale of the bonds; and shall be payable at such time or 278 times as shall be prescribed in the ordinance authorizing them. The bonds shall mature at such time or times, not exceeding the 279 280 estimated life of the improvements and in no event longer than 281 thirty (30) years from their date, and at such place or places, as 282 shall be prescribed in the ordinance authorizing their issuance. 283 All bonds and interest thereon issued pursuant to the authority 284 granted in this act shall possess all the qualities of negotiable 285 instruments. The bonds shall be executed in such manner and shall be substantially in the form prescribed in the authorizing 286 287 ordinance. In case any of the officers whose signatures or 288 countersignatures appear on the bonds shall cease to be such officers before delivery of such bonds, such signatures or 289 290 countersignatures shall nevertheless be valid and sufficient for all purposes the same as if they had remained in office until such 291 delivery. No bond shall bear more than one (1) rate of interest. 292 Each bond shall bear interest from its date to its stated 293 294 maturity date at the interest rate specified in the bid. All 295 bonds of the same maturity shall bear the same rate of interest 296 from date to maturity. All interest accruing on such bonds so issued shall be payable semiannually or annually, except that the 297

298 first interest payment on any such bond may be for any period not 299 exceeding two (2) years.

300 No interest payment shall be evidenced by more than one (1) rate of interest. Such bonds shall be sold in such manner and 301 302 upon such terms as the governing body of the city shall determine, 303 provided that such bonds shall not bear a greater overall maximum 304 interest rate to maturity than that allowed in Section 75-17-103, Mississippi Code of 1972, and the interest rate on any one (1) 305 306 interest maturity shall not exceed the maximum interest rate 307 allowed on such bonds. If the bonds are serial bonds, such bonds shall mature annually, and the first maturity date thereof shall 308 309 not be more than two (2) years from the date of such bonds. Such bonds shall be legal investments for trustees and other 310 fiduciaries, and for savings banks, trust companies and insurance 311 companies organized under the laws of the State of Mississippi. 312 313 The principal of and interest on such bonds shall be payable 314 solely from the revenues derived from levying the tax described in Section 6 of this act and such other security as may be provided 315 316 by the city. No bond issued pursuant to the authority granted in this section shall constitute an indebtedness of a municipality 317 within the meaning of any statutory or charter restriction, 318 limitation or provision. It shall be plainly stated on the face 319 320 of each such bond in substance that the same has been issued 321 pursuant to the authority granted in this act and that the taxing power of the city is not pledged to the payment of such bond or 322 323 interest thereon, and that such bond and the interest thereon are 324 payable solely from the revenues derived from levying the tax described in Section $\underline{6}$ hereof and such other security as may be 325 provided by the city. 326

327 Such bonds shall be sold at public or private sale and, if 328 sold at public sale, shall be sold in the manner provided by 329 Section 31-19-25, Mississippi Code of 1972.

330 The city is hereby authorized to employ investment bankers,

331 underwriters, financial advisors, legal counsel, bond counsel and 332 such other required professionals and to pay the fees and expenses 333 incidental thereto.

334 Section <u>12</u>. This act, without reference to any other statute 335 not referred to herein, shall be deemed to be full and complete 336 authority to carry out the activities set forth herein, including 337 levying the tax authorized pursuant to Section <u>7</u> hereof, borrowing 338 money and issuing bonds; and this act shall be construed as an 339 additional and alternate method therefor.

340 Section <u>13</u>. Any bonds issued under the provisions of this 341 act may be validated in the manner provided by law.

342 Section <u>14</u>. The governing body of the city is further 343 authorized and empowered to adopt any and all lawful resolutions, 344 orders or ordinances; execute and deliver such agreements, 345 contracts, indentures and certificates; and do and perform any and 346 all other acts and things necessary and requisite to levy the tax, 347 issue the bonds and carry out the purposes of this act.

348 Section <u>15</u>. The governing authorities of the City of Holly 349 Springs, Mississippi, shall submit this act, immediately upon 350 approval by the Governor, or upon approval by the Legislature 351 subsequent to a veto, to the Attorney General of the United States 352 or to the United States District Court for the District of 353 Columbia in accordance with the provisions of the Voting Rights 354 Act of 1965, as amended and extended.

355 Section <u>16</u>. This act shall take effect and be in force from 356 and after the date it is effectuated under Section 5 of the Voting 357 Rights Act of 1965, as amended and extended.

358 SECTION 2. This act shall take effect and be in force from 359 and after its passage.